# LAKE COUNTY FOREST PRESERVES www.LCFPD.org



Preservation, Restoration, Education and Recreation

Date:

July 6, 2015

Memo to:

Carol Calabresa, Chair

Land Preservation and Acquisition Committee

S. Michael Rummel, Chair

Finance and Administrative Committee

From:

Alex Ty Kovach

**Executive Director** 

Subject:

Revised License and Easement Ordinance

**RECOMMENDATION:** Recommend Approval of a revised Ordinance Regarding Licenses and Easements for Public Services.

**BACKGROUND:** The License and Easement Ordinance currently in effect was approved by the Board of Commissioners in May 1987, and amended in August 1991, August 1999, March 2005 and June 2014. Staff recommends that the Board adopt a revised ordinance in the form attached. The revised ordinance includes a number of revisions which are necessary in order to reflect the departmental reorganization of the District.

**REASON FOR RECOMMENDATION:** Committee and Board approval is required in accordance with District policy.

**REVIEWED BY OTHERS:** Executive Director, Director of Finance and Legal Counsel

**FINANCIAL DATA:** There will be no financial impact.

PRESENTER: Alex Ty Kovach

STATE OF ILLINOIS )
) SS
COUNTY OF LAKE )

#### BOARD OF COMMISSIONERS LAKE COUNTY FOREST PRESERVE DISTRICT REGULAR JULY MEETING JULY 15, 2015

### PRESIDENT AND MEMBERS OF THE BOARD OF COMMISSIONERS:

Your LAND PRESERVATION AND ACQUISITION COMMITTEE and your FINANCE AND ADMINISTRATIVE COMMITTEE present herewith "An Ordinance Regarding Licenses and Easements for Public Services" and request its adoption.

	LAND PRESERVATION AND ACQUISITION COMMITTEE:		FINANCE AND ADMINISTRATI COMMITTEE:	VE	
		Yea Nay	COMMITTEE.	Yea	N ay
	Carol Calabresa, Chair		Pat Carey, Chair		
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#### LAKE COUNTY FOREST PRESERVE DISTRICT LAKE COUNTY, ILLINOIS

#### AN ORDINANCE REGARDING LICENSES AND EASEMENTS FOR PUBLIC SERVICES

WHEREAS, pursuant to Section 6 of the Downstate Forest Preserve District Act, 70 ILCS 805/6, the Lake County Forest Preserve District (the "District") has the "power to grant licenses, easements and rights-of-way for the construction, operation and maintenance upon, under or across any property of [the] District of facilities for water, sewage, telephone, telegraph, electric, gas or other public service, subject to such terms and conditions as may be determined by [the] District"; and

WHEREAS, pursuant to Section 8 of the Downstate Forest Preserve District Act, 70 ILCS 805/8, the District may enact such rules and regulations for the management and conduct of its operations and business as it deems appropriate; and

WHEREAS, it is reasonable, necessary, and desirable for the District to adopt this ordinance ("Ordinance") to provide the rules, regulations, and conditions applicable to the District's issuance of daily licenses, short-term licenses, and long-term licenses for public services ("Licenses") and easements for public services ("Easements") and for such rules, regulations, and conditions to provide for the protection and preservation of the property, facilities, flora, fauna, and scenic beauties of the District, and for the general safety of the public; and

WHEREAS, pursuant to the authorities cited above, on July 15, 2014, the District adopted an Ordinance Regarding Licenses and Easements for Public Services (the "2014 Ordinance"); and

WHEREAS, since the 2014 Ordinance was approved, the District has undertaken a department reorganization, resulting in changes in responsibilities and titles of certain District employees including certain employees to whom authority was delegated pursuant to the 2014 Ordinance and it therefore is in the District's best interest to approve this Ordinance, which includes updated designations of the District employees to whom authority is delegated; and

WHEREAS, pursuant to the authorities cited above, the District has the authority and the power to adopt this Ordinance;

**NOW, THEREFORE, BE IT ORDAINED** by the Board of Commissioners of the Lake County Forest Preserve District, Lake County, Illinois THAT:

- **Section 1. Recitals.** The recitals set forth above are incorporated as part of this Ordinance by this reference.
- Section 2. Applicability of Ordinance. This Ordinance shall apply to all requests from any person, partnership, corporation, public utility, federal, state, or local government entity, or other entity (an "Applicant") to use District property for the installation, operation, maintenance, repair, relocation, replacement, or removal ("Work") of any facilities or structures to be owned or controlled by such Applicant ("Facilities") for water, sanitary sewer, storm sewer, telephone, telecommunications fiber optics, electric, gas or other public service ("Public Services") across, over, under, in, or upon any real property owned by the District. It shall be unlawful for any Applicant to perform any Work on, or

relating to any Facilities on, any District property unless the District has first granted a License or Easement to such Applicant in accordance with this Ordinance.

## Section 3. Eligibility, Approval Authority, and Maximum Duration.

Pursuant to this Ordinance, and as provided in Table 1 below, an Authorized Representative identified in a row of column 4 may approve the Type of Permission in column 1 of the same row, if that Type of Permission satisfies the Eligibility Requirements in column 2 of that row. Each Type of Permission in column 1 may have a duration no longer than the corresponding Maximum Duration in column 3.

Table 1:

1. Type of Permission	2. Eligibility Requirements	3. Maximum Duration	4. Authorized Representatives	
Daily License	Only for a use that will have a negligible impact on District property and its use and operations, that requires little or no restoration of District property, and that does not pose a health risk.	Two weeks	President  Executive Director  Chief Operations Officer,  Director of Planning and Land Preservation,  Director of Operations and Infrastructure or  Director of Natural Resources	
Short-Term License	Only for a use that will have a minor impact on District property and its use and operations, that requires little or no restoration of District property, and that does not pose a significant health hazard.	180 days	President or Executive Director	
Long-Term License	Any use of District property that does not fall within one of the other Types of Permission in column 1.	5 years, although terms may be renewable	Board of Commissioners	
Easement	Only for a use (i) by an Applicant that is a governmental entity, a public utility, or an entity that provides Public Services and (ii) pursuant to Facilities with a life expectancy greater than 5 years, if the use will include Facilities.	Perpetual	Board of Commissioners	

#### Section 4. <u>Initial Request and Full Application for License or Easement.</u>

- Submission and Review of Initial Request. Each Applicant that desires a License or Easement shall submit a request for the License or Easement in writing to the Executive his or her designee, (the "License and Easement Coordinator"), that includes such information, documents, and specifications as the License and Easement Coordinator reasonably determines is appropriate (the "Initial Request"). For any particular Initial Request or any particular Application, more than one person may serve as the License and Easement Coordinator. The License and Easement Coordinator will review the Initial Request to determine which, if any, Type of Permission listed in Table 1 it qualifies for. If the License and Easement Coordinator determines that the Initial Request qualifies for a Daily License or a Short-Term License, then the appropriate Authorized Representative identified in Table 1 may grant or deny the Daily License or Short-Term License pursuant to an Agreement, as provided in Section 6. If the License and Easement Coordinator determines that the Initial Request qualifies for a Long-Term License or an Easement, he or she shall (i) direct the Applicant to complete a full application for a Long-Term License or Easement, which may include the additional information identified in Section 4.B and the supplemental information identified in Section 4.C (a "Full Application") and (ii) direct the Applicant to submit the Full Application to the District's Land Preservation and Acquisition Committee and Finance and Administrative Committee for Policy Direction, pursuant to Section 5.
- B. Information in Full Application. The License and Easement Coordinator may require the Applicant to include in the Full Application additional information regarding the proposed use, including: (i) plans depicting and describing the Work, Facilities, and Public Services, (ii) a map, plat or aerial photo identifying the location and approximate dimensions of the proposed project area and the District Property within which the Applicant is requesting a Long-Term License or Easement (the "Subject Property"), (iii) the proposed duration of the requested Long-Term License or Easement and the life expectancy of the Facilities, (iv) the proposed methods and schedule for the Work, identifying the best available and appropriate technology for the Work, (v) the public benefit that would be provided by the Facilities, (vi) any prior or existing permission granted by the District or any other entity to the Applicant or its predecessors to use the Subject Property, and (vii) the required Application Fee provided for under this Ordinance.
- C. <u>Supplemental Full Application Information</u>. Prior to giving, or at the time of giving, Policy Direction (as provided in Section 5), the License and Easement Coordinator or the Committees may require that the Full Application be supplemented with a "Botanic Survey" (as defined in Section 4.C.1) a "Wetland Report" (as defined in Section 4.C.2), a "Drain Tile Survey" (as defined in Section 4.C.3), and an analysis completed by Applicant describing (i) whether there are alternative locations for the proposed Easement or Long-Term License, other than the Subject Property and (ii) in general, the relative benefits and burdens, to the Applicant and the public, of using the Subject Property and other alternative locations (an "Alternative Analysis Report").

#### 1. Botanic Survey.

Compensation Fees when required, the Applicant may be required to submit as part of a Full Application or as part of an Application for Short-Term License, a botanic survey (the "Botanic Survey") identifying all trees, shrubs, plants, and ecological conditions within an area that includes the Subject Property and an additional 20-foot perimeter around the Subject Property (the "Botanic Survey Area"). The Botanic Survey shall be completed by an experienced botanist and/or arborist who is familiar with the means and methods of conducting a botanical survey as identified below. The information generated from the

Botanic Survey shall be presented in a report format describing all direct and indirect impacts to trees, shrubs, and plants within the Botanic Survey Area and at a minimum include a floristic quality assessment conducted in accordance with the Floristic Quality Assessment methodology contained in Plants of the Chicago Region (1994, 4<sup>th</sup> Edition, The Morton Arboretum, Lisle, Illinois). The floristic quality assessment shall be conducted during the growing season between May 1 and October 1. The information required in Sections 4.C.1.b.-d. below shall be included within the "Construction Plans" (as defined herein). Before initiating the Botanic Survey, the Applicant shall meet with the Executive Director or his or her designee to (i) notify him or her of the person or entity proposed by the Applicant to perform the Botanic Survey; and (ii) discuss the conduct and scope of the Botanic Survey.

- Survey shall identify (a) the location of any woody species measuring 3 inches at dbh; (b) the species of the tree; and (c) the standard dbh of the tree; and (ii) the Applicant shall mark the tree with a numbered tree tag.
- c. <u>Shrubs</u>. For each shrub measuring more than 3 feet in height in the Botanic Survey Area, (i) the Botanic Survey shall identify (a) the location of the shrub; (b) the species of the shrub; and (c) the height of the shrub; and (ii) the Applicant shall mark the shrub with a numbered tag. Species which are low quality (as defined in the Rules) can be documented by estimating groups or numbers of individual shrubs in a colony.
- Area shall be conducted. The inventory list shall be entered into the Floristic Quality Assessment Program (Masters and Wilhelm) so that the Floristic Quality Index (FQI) and Mean Coefficient of Conservatism (C value) can be calculated.
- 2. Wetland Report. If requested by the District, as part of a Full Application, the Applicant shall include a Wetland Delineation and Wetland Determination Report (i) delineating all wetlands that are (a) on the Subject Property, (b) within 100 feet of the Subject Property, or (c) hydrologically connected to the wetlands on the Subject Property; (ii) identifying the boundaries, extent, function and quality of all such wetlands; and (iii) describing the impact, if any, of the Work, Facilities, and Public Services on the wetlands on the Subject Property and any other District property (the "Wetland Report"). The Wetland Report shall be prepared in accordance with the Lake County Watershed Development Ordinance ("WDO"), as amended from time to time, including Article IV, Section E(2) thereof. If wetlands on the Subject Property or other District property are impacted by the Work, Facilities, or Public Services, the Applicant shall provide mitigation for such impacts by creating or enhancing wetlands on (i) the Subject Property, (ii) the District property upon which the impacted wetlands are located, if different than the Subject Property, or (iii) other property owned by the District and approved by the District for such mitigation. The Applicant shall not provide mitigation on any other property or in any other manner, notwithstanding the fact that Requirements of Law might otherwise allow it.
- Draintile Survey and Draintile Restoration Plan. If requested by the District, as part of a Full Application, the Applicant shall submit to the District a draintile survey that (i) identifies the specific locations, sizes, depths, conditions, and types of draintiles, (ii) describes the amount of siltation within the draintiles, (iii) describes any impact that the Applicant's project will have on the draintiles, and (iv) otherwise conforms to the Lake County WDO, including Article IV, Section B(2)(b)(17) (the "Draintile Survey"). If the District determines that Applicant's project will have a negative impact on any such draintiles, the District can require the Applicant to prepare a plan to restore any damage caused by, or to otherwise address, such impacts (a "Draintile Restoration Plan").

Policy Direction. Upon receipt of a Full Application for a Long-Term License Section 5. or Easement, the License and Easement Coordinator shall present the Full Application to the District's Land Preservation and Acquisition Committee and Finance and Administrative Committee (the "Committees") and seek direction from those committees as to whether the District should enter into negotiations with the Applicant for an Agreement (as defined in Section 6) that would grant to the Applicant a Long-Term License or an Easement ("Policy Direction"). If both Committees give Policy Direction to negotiate an Agreement with the Applicant, then the License and Easement Coordinator shall further process the Full Application in accordance with this Ordinance and negotiate an Agreement. Rules and procedures for the processing of Applications and for certain fees and costs (the "Rules") are attached to this Ordinance. The Land Preservation and Acquisition Committee may amend the Rules from time to time, if such amendments do not conflict with this Ordinance. Policy Direction to negotiate is subject to any Botanic Survey, Wetland Report, Drain Tile Survey, "Draintile Restoration Plan" (as defined in Section 4.C), and Alternative Analysis Report required by the District. Policy Direction by the Committees is not sufficient to grant any Easement or Long-Term License rights. Rather, an Easement or Long-Term License will be deemed approved by the District, only if it is approved by a resolution, ordinance or motion of the Board of Commissioners. If, within one (1) year after both Committees give Policy Direction (or such longer period that is approved by both Committees), the District and the Applicant have not approved and executed an Agreement, the Policy Direction for that potential Agreement will expire, and the Applicant, if it still desires the Long-Term License or Easement, must obtain new Policy Direction.

Section 6. Approval, Denials, and Waivers. If an Authorized Representative approves a Daily License, Short-Term License, Long-Term License or an Easement, he, she, or it may do so only pursuant to an agreement in a form approved by the District's Corporate Counsel (an "Agreement"). In its approval of such an Agreement, or in the Agreement itself, the Authorized Representative may waive specific provisions of this Ordinance if the Authorized Representative determines it is in the best interests of the District to do so. Notwithstanding any other provision of this Ordinance, an Authorized Representative may determine not to approve a Daily License, Short-Term License, Long-Term License, or Easement for any reason, including without limitation, if the Authorized Representative determines, in his, her, or their sole and absolute discretion, that the Work, Facilities, or Public Services (i) may destroy or limit the present or future function, purpose, or utility of District property; (ii) may impede the present or future operation of any District property or programs; (iii) may destroy, threaten, or disturb unique or high quality natural, cultural, and historic areas as identified by the District or any other governmental agency; (iv) may interfere with the scenic beauties of the District property; (v) would occur on District property encumbered by conservation easements or other use restrictions; or (vi) are not in the best interest of the District.

#### Section 7. Fees and Reimbursements for Easements and Licenses.

A. <u>Application Fee</u>. An application fee for a Full Application, in the amount set forth in the Rules, shall be paid to the District upon submission of the Full Application.

#### B. Monetary Fee.

1. Fair Market Value. For each Short-Term License, Easement, and Long-Term License, the Applicant shall pay to the District a fee (a "Monetary Fee"). The Monetary Fee for a Short-Term License shall be \$500. The Monetary Fee for an Easement or Long-Term License shall not be less than the fair market value of the Subject Property as determined by (i) an appraisal of the Subject Property; (ii) a current or recent purchase price of the Subject Property; (iii) sales of comparable properties; or (iv) such other information as will provide the best indication of the current fair market

value (the "Fair Market Value"). The Fair Market Value shall be determined for the Subject Property, based on the conditions that the Subject Property is unencumbered and that the Subject Property is a part of a larger land holding, but not necessarily the entire forest preserve of which it is a part. Additionally, the Fair Market Value of the larger land holding will be based on its economic highest and best use and not on a highest and best use relating to forest preserve usage. The Fair Market Value shall not take into consideration the fact that the District may have granted another Easement or License within the Subject Property. The Monetary Fee shall also include compensation to the District for any damages (severance or otherwise) that the Easement or Long-Term License would cause to the Subject Property in which the Easement or Long-Term License is located.

- Value, the Applicant shall provide a plat or legal description of the Subject Property identifying the total square footage of the Subject Property. However, regardless of the actual square footage of the Subject Property, neither the length nor the width of the Subject Property will be deemed to be less than 25 feet for purposes of determining the Fair Market Value.
- Additional Consideration. The District reserves the right to require, as part of the Monetary Fee, and in addition to or in lieu of the Fair Market Value, or any portion thereof, any tangible or intangible compensation, item of value, or other consideration in an amount and form determined by the District ("Additional Consideration"). Without limiting the previous provisions of this Section, the District may require Additional Consideration (i) for an above ground Facility that will significantly alter the scenic beauty of District property, as determined solely by the District; (ii) in the form of a waiver of any tap-on, connection, recapture, or similar fee otherwise applicable to a sanitary sewer, storm sewer, potable water, or other Facility providing Public Service; or (iii) as a fee in lieu of Applicant's wetland mitigation obligations pursuant to Section 4.C.2.
- C. Tree Compensation Fees. For each Easement, Long-Term License, and Short-Term License, the Applicant shall pay fees for trees, shrubs, and plants within the "Botanic Survey Area" (as defined in Section 4.C.1) that are or will be removed, damaged, or otherwise impacted by any Work or Facilities (the "Tree Compensation Fees"). The amount of Tree Compensation Fees will be established as set forth in the Rules and are generally based upon the costs of replacing trees, shrubs, and plants and restoring areas in which trees, shrubs, and plants are removed, damaged, or impacted, including without limitation the cost of purchasing, installing, watering, providing deer protection for, and a one-year guarantee for new trees, shrubs, or plants. If a tree that is removed or damaged exceeds a diameter of eighteen (18") inches measured at standard diameter at breast height ("dbh"), the District reserves the right to require the Applicant to pay an increased Tree Compensation Fee for that tree equal to the value of the tree as determined by an appraisal performed by a qualified tree appraiser, which appraisal shall be prepared at Applicant's cost. The District may expend Tree Compensation Fees to restore trees, plants, or shrubs on the Subject Property or any other District property. The Applicant shall pay the Tree Compensation Fee in addition to, and such payment will not diminish, its obligation to restore pursuant to Section 8.B.2.
- **D.** Reimbursement to District. The Applicant shall reimburse the District for all costs incurred by the District related to the Initial Request and any Full Application, including, without limitation, legal, survey, appraisal, testing services and environmental costs ("Out-of-Pocket Costs"). The Applicant shall also reimburse the District for the internal cost of all time spent by the District's staff related to the Application ("Staff Costs") at the hourly rate set forth in the Rules.
- E. <u>Timing of Fees and Reimbursements</u>. The Applicant shall submit the Monetary Fee, Tree Compensation Fees, Bond, and certificate of insurance required by an Agreement to the District immediately after the District's Authorized Representative approves the Agreement. The

District will bill Out-of-Pocket Costs and Staff Costs to the Applicant after they have been tabulated by the District.

#### Section 8. General Provisions.

A. <u>Compliance with Laws; Permits and Approvals</u>. In performing the Work, installing the Facilities, and providing the Public Services, the Applicant shall comply with all applicable laws, statutes, regulations, rules, and requirements of federal, state, and local governments, agencies, and authorities ("Requirements of Law"). In addition, no License or Easement shall be effective until the Applicant has obtained all required permits and approvals for the Work, Facilities, and Public Services that are required by Requirements of Law, including without limitation Requirements of Law enforced by or within the jurisdiction of the U.S. Army Corps of Engineers, the Illinois Department of Transportation, the Illinois Environmental Protection Agency, and the Lake County Storm Water Management Commission. The Applicant shall provide copies of all such permits and approvals to the District.

#### B. Conduct of Work.

- 1. <u>Construction</u>. All Work by the Applicant and each contractor, subcontractor, or third party working on its behalf (a "Contractor"), shall be conducted in a good and workmanlike manner, without cost or expense to the District, and in compliance with the Agreement and Requirements of Law. Prior to commencing any Work, the Grantee shall first obtain the Executive Director's approval of engineering, construction and building plans for the Work and Facilities ("Construction Plans").
- **Restoration.** If the Work, Facilities, or Public Services damage, destroy, or cause any adverse impact to Subject Property or any other District property, Applicant shall restore the Subject Property at no cost or expense to the District to a condition as good as or better than the condition of the Subject Property prior to such damage, destruction, or impact and in accordance with Section 8.B.2(a) or 8.B.2(b), as applicable.
- a. <u>Daily or Short-Term License</u>. For a Daily or Short-Term License (as defined in Section 3), Applicant must restore the Subject Property in accordance with the Agreement and any additional restoration specifications provided by the District.
- Easement (as defined in Section 3), Applicant must restore the Subject Property in accordance with a restoration plan developed by the Applicant and approved by the District. The restoration plan must include, but is not limited to: species lists, quantities, planting schedules, follow-up maintenance, performance standards and monitoring activities. Satisfactory establishment of all tree, shrub, plant, and seed materials after one growing season and at a minimum twelve (12) months, or as otherwise stated, following initial installation is the responsibility of the Applicant. The Applicant shall supply a management plan for this establishment period documenting maintenance activities that shall be undertaken by the Applicant to ensure that the restoration meets the performance standards within the Agreement that grants the Easement or Long-Term License.
- 3. <u>Hazardous Materials</u>. The Applicant shall comply with all Requirements of Law that prohibit, restrict, or regulate any hazardous materials.
- C. <u>Easements and Licenses are Non-Exclusive</u>. Licenses and Easements granted pursuant to this Ordinance shall be non-exclusive and the District may grant multiple Easements and Licenses within the Subject Property or any portion thereof.

- D. <u>No Assessments</u>. In each Agreement, the Applicant shall agree that (i) it shall not assess or impose against the Subject Property any special assessment, special service area tax, recapture fee, or similar assessment, tax, or fee (an "Assessment"); and (ii) if any Assessment has been imposed, or is imposed in the future, it shall waive such Assessment or indemnify the District from and for such Assessment.
- E. <u>District Held Harmless</u>. In each Agreement, the Applicant shall agree (i) that the District shall not be liable for any alleged damage or injury to any person, entity, or property as a result of or relating to the Work, the Facilities, the Public Services, or the License or Easement; and (ii) to indemnify and hold harmless the District, its commissioners, officers, agents, and employees from and against any alleged loss, claim, expense, damage, or claim, including litigation costs and attorney fees, related to any such alleged damage or injury.
- F. Insurance for Grantee and Contractors. In each Agreement, the Applicant shall obtain, or cause each Contractor to obtain, and keep in full force and effect insurance necessary to protect and hold harmless the District, the Work, the Subject Property, and all property located at or near the Subject Property. The required coverage amounts shall be determined by the District and will be updated from time to time. The Applicant shall provide evidence of insurance coverage by providing current certificate(s) of insurance naming District as an additional insured.
- G. Bond. Prior to performing any Work, the Applicant shall, or shall require its Contractor to, deposit with the Executive Director a certified or cashier's check in an amount determined by the District in the Agreement as a guarantee that the Applicant shall comply with all requirements of the Agreement and this Ordinance including restoration of the Subject Property (the "Bond"). If Applicant fails to comply with any such requirements, the District may take such action as it determines necessary or appropriate to remedy such failure and deduct any cost it incurs in taking such action from the Bond. The District will return the Bond to the Applicant only after the Applicant has completed all of its obligations under this Ordinance and its Agreement, including without limitation (i) payment of all required fees and costs, (ii) if the Applicant has wetland mitigation obligations, completion of maintenance and monitoring obligations associated with such mitigation, and (iii) delivery of As-Built Drawings, as provided in Section 8.L. The Applicant shall notify the District when it has satisfied the requirements identified in the previous sentence and request the release of its bond.
- H. Recording. All Agreements granting Easements shall be recorded with the Lake County Recorder of Deeds (the "Recorder"), by and at the sole cost of the Applicant.
- I. Revocation. Each Agreement shall provide that, upon a breach of the Agreement, the Authorized Representative (who or which would be authorized to approve the Agreement) may (i) revoke the License or Easement granted in such Agreement and (ii) if an Easement is revoked, prepare and record with the Recorder a certified copy of a document revoking the Easement.
- Easement ceases to be used for the purpose for which it was granted, then, upon refund to the Applicant of a pro rata share of the Monetary Fee, all Applicant's rights provided for in the Agreement granting the License or Easement shall terminate and the Subject Property shall thereafter be free and clear of such rights. If an Easement is terminated, the Board of Commissioners may prepare and record with the Recorder a certified copy of a document memorializing such termination.
- K. Removal of Facilities Upon Termination. At the time a License or Easement expires by lapse of time, revocation, termination, or any other reason, Applicant shall have removed all

Facilities from the Subject Property and restore the Subject Property, in accordance with Section 8.B.2, at Applicant's sole cost and at no cost or expense to the District.

- L. As-Built Drawings; Certification. If Applicant desires to construct any portion of the Facilities in a manner that deviates from the Construction Plans, it may do so only if the Executive Director first approves such deviation in writing. After such an approval, the Applicant must prepare an amendment to the Construction Plans, labeled "As-Built Drawings," depicting the as-built condition of that portion of the Facilities for which the deviation was approved. Within thirty days after completion of the installation of the Facilities, the Applicant must prepare and deliver to the District a written statement that the Facilities were constructed in strict conformance with the Construction Plans and, if applicable, the As-Built Drawings.
- M. <u>Penalty</u>. Any person or entity that violates the provisions of this Ordinance shall be fined not less than five hundred dollars (\$500.00) or more than one thousand dollars (\$1000.00) for each offense. Each day such violation continues shall constitute a separate offense.
- N. <u>Captions</u>. The captions and headings used herein are for the convenience of reference only and do not limit the content of this Ordinance.
- O. Repealer. All Requirements of the Law of the District that conflict with this Ordinance are hereby repealed to the extent of such conflict.
- P. <u>Effective Date</u>. This Ordinance shall be in full force and effect 10 days after its passage, approval, and publication, in the manner provided by Requirements of Law.

PASSED this day of	, 2015.
AYES:	
NAYS:	
APPROVED this day of	, 2015.
ATTEST:	Ann B. Maine, President Lake County Forest Preserve District
Julie Gragnani, Secretary Lake County Forest Preserve District	
Exhibit No.	

# **EXHIBIT A**

# **High Quality Trees and Shrubs**

Plant Species	Common Name
A	
Acer rubrum	RED MAPLE
Acer nigrum	BLACK MAPLE
Acer saccharum	SUGAR MAPLE
Alnus rugosa	SPECKLED ALDER
Amelanchier arborea	SERVICEBERRY
Amelanchier interior	INLAND SHADBLOW
Amelanchier laevis	ALLEGHENY SHADBLOW
Asimina triloba	PAPAW
Betula alleghaniensis	YELLOW BIRCH
Betula nigra	RIVER BIRCH
Betula papyrifera	PAPER BIRCH
Betula populifolia	GRAY BIRCH
Betula pumila	DWARF BIRCH
Carpinus caroliniana v.	BLUE BEECH
Carya cordiformis	BITTERNUT HICKORY
Carya glabra	PIGNUT HICKORY
Carya laciniosa	KINGNUT HICKORY
Carya ovalis	SWEET PIGNUT HICKORY
Carya ovata	SHAGBARK HICKORY
Carya tomentosa	MOCKERNUT HICKORY
Ceanothus americanus	NEW JERSEY TEA
Ceanothus herbaceus	INLAND NEW JERSEY TEA
Celtis occidentalis	HACKBERRY
Cephalanthus occidentalis	BUTTONBUSH
Cercis canadensis	REDBUD
Corylus americana	HAZELNUT
Cornus alternifolia	PAGODA DOGWOOD
Cornus drummondii	ROUGH-LEAVED DOGWOOD
Cornus florida	FLOWERING DOGWOOD
Cornus obliqua	BLUE-FRUITED DOGWOOD
Cornus rugosa	ROUND-LEAVED DOGWOOD
Cornus stolonifera	RED OSIER DOGWOOD
Crataegus calpodendron	SUGAR HAWTHORN
Crataegus chrysocarpa	FIREBERRY HAWTHORN
Crataegus flabellata	LG-SEEDED HAWTHORN
Crataegus mollis	DOWNY HAWTHORN
Crataegus pruinosa	FROSTED HAWTHORN
Crataegus punctata	DOTTED HAWTHORN

Crataegus succulenta	FLESHY HAWTHORN
Euonymus atropurpureus	BURNING BUSH
Euonymus obovatus	RUNNING STRAWBERRY
Fagus grandifolia	BEECH BEECH
Fraxinus americana	WHITE ASH
Fraxinus americana b.	BILTMORE ASH
Fraxinus nigra	BLACK ASH
Fraxinus ngra Fraxinus pennsylvanica	
Fraxinus quadrangulata	RED ASH BLUE ASH
Gymnocladus dioica	
	KENTUCKY COFFEE TREE
Hamamelis virginiana	WITCH HAZEL
Hibiscus laevis	HALBRED-LEAVED ROSE MALLOW
Hibiscus palustris	SWAMP ROSE MALLOW
Hypericum species	ST. JOHN'S WORT SHRUBS
Ilex verticillata	WINTERBERRY
Juglans cinerea	BUTTERNUT
Juglans nigra	BLACK WALNUT
Juniperus communis	COMMON JUNIPER
Juniperus horizontalis	TRAILING JUNIPER
Larix laricina	TAMARACK
Lindera benzoin	SPICEBUSH
Malus coronaria	WILD SWEET CRAB
Malus ioensis	IOWA CRAB
Menyanthes trifoliate minor	BUCKBEAN
Morus rubra	RED MULBERRY
Nyssa sylvatica	BLACK GUM
Ostrya virginiana	HOP HORNBEAM
Pinus banksiana	JACK PINE
Pinus strobus	WHITE PINE
Platanus occidentalis	SYCAMORE
Populus balsamifera	BALSAM POPLAR
Populus grandidentata	LARGE-TOOTHED ASPEN
Populus tremuloides	QUAKING ASPEN
Potentilla fruticosa	SHRUBBY CINQUEFOIL
Potentilla palustris	MARSH CINQUEFOIL
Prunus nigra	CANADA PLUM
Prunus pensylvanica	PIN CHERRY
Prunus pumila	SAND CHERRY
Quercus alba	WHITE OAK
Quercus bicolor	SWAMP WHITE OAK
Quercus coccinea	SCARLET OAK
Quercus imbricaria	SHINGLE OAK
Quercus macrocarpa	BUR OAK
Quercus muhlenbergii	CHINQUAPIN OAK
Quercus palustris	PIN OAK
Quereus parusurs	TIN UAK

Quercus rubra	RED OAK
Quercus velutina	BLACK OAK
Quercus X bebbiana	no common name
Quercus X hawkinsiae	no common name
Quercus X palaeolithicola	no common name
Rhamnus alnifolia	ALDER BUCKTHORN
Rhus vernix	POISON SUMAC
Rhus copallina latifolia	SHINNING SUMAC
Ribes americanum	WILD BLACK CURRANT
Ribes cynosbati	PRICKLY WILD GOOSEBERRY
Ribes hirtellum	NORTHERN GOOSEBERRY
Ribes missouriense	WILD GOOSEBERRY
Rosa arkansana suffulta	SUNSHINE ROSE
Rosa blanda	EARLY WILD ROSE
Rosa carolina	PASTURE ROSE
Rosa palustris	SWAMP ROSE
Rosa setigera	ILLINOIS ROSE
Rubus hispidus	SWAMP DEWBERRY
Rubus odoratus	PURPLE FLOWERING RASPBERRY
Rubus pubescens	DWARF RASPBERRY
Salix amygdaloides	PEACHED-LEAVED WILLOW
Salix bebbiana	BEAKED WILLOW
Salix candida	HOARY WILLOW
Salix eriocephala	HEART-LEAVED WILLOW
Salix glaucophylloides	BLUE-LEAVED WILLOW
Salix hunilis	PRAIRIE WILLOW
Salix lucida	SHINNING WILLOW
Salix pedicellaris hypoglauca	BOG WILLOW
Salix petiolaris	MEADOW WILLOW
Sambucus pubens	RED-BERRIED ELDER
Sorbus decora	SHOWY MOUNTAIN ASH
Spiraea alba	MEADOWSWEET
Spirea tomentosa rosea	STEEPLE BUSH
Staphylea trifolia	BLADDERNUT
Thuja occidentalis	EASTERN WHITE CEDAR
Tilia americana	AMERICAN LINDEN
Vaccinium species	BLUEBERRY/CRANBERRY
Viburnum species	VIBURNUM shrub species - several
Ulmus rubra	SLIPPERY ELM
Ulmus thomasii	ROCK ELM
Xanthoxylum americanum	PRICKLY ASH

## **EXHIBIT A**

# **Medium Quality Trees and Shrubs**

Plant Species	Common Name
A	OTHO BUCKEYE
Aesculus glabra	OHIO BUCKEYE
Crataegus coccinea	SCARLET HAWTHORN
Crataegus crus-galli	COCKSPUR HAWTHORN
Fraxinus pennylvanica subintegerrima	GREEN ASH
Gleditsia triacanthos	HONEY LOCUST
Juniperus virginiana c.	RED CEDAR
Liriodendron tulipifera	TULIP TREE
Prunus americana	WILD PLUM
Prunus serotina	WILD BLACK CHERRY
Prunus virginiana	CHOKE CHERRY
Rhus glabra	SMOOTH SUMAC
Rhus typhina	STAGHORN SUMAC
Rubus allegheniensis	COMMON BLACKBERRY
Rubus flagellaris	COMMON DEWBERRY
Rubus ideaus strigosus	RED RASPBERRY
Rubus occidentalis	BLACK RASPBERRY
Rubus pensilvanicus	YANKEE BLACKBERRY
Salix discolor	PUSSY WILLOW
Salix nigra	BLACK WILLOW
Salix X glatfelteri	HYBRID BLACK WILLOW
Sambucus Canadensis	ELDERBERRY
Sassafras albidum	SASSAFRAS
Ulmus americana	AMERICAN ELM

# **EXHIBIT A**

# Low Quality Trees and Shrubs

Acer negundo	BOX ELDER
Acer platanoides	NORWAY MAPLE
Acer saccharinum	SILVER MAPLE
Aesculus hippocastanum	HORSE CHESNUT .
Alnus glutinosa	BLACK ALDER
Betula pendula	EUROPEAN WHITE BIRCH
Cornus racemosa	GRAY DOGWOOD
Elaeagnus angustifolia	RUSSIAN OLIVE
Elaeagnus umbellate	AUTUMN OLIVE
Euonymus alatus	WINGED EUONYMUS
Euonymus europaeus	EUROPEAN SPINDLE TREE
Hyericum perforatum	SPOTTED ST. JOHN'S WORT
Ligustrum obtusifolium	BORDER PRIVET
Ligustrum vulgare	COMMON PRIVET
Phellodendron amurense	AMUR CORK TREE
Maclura pomifera	OSAGE ORANGE
Malus pumila	APPLE TREE
Morus alba	WHITE MULBERRY
Picea mariana	BLACK SPRUCE
Pinus nigra	AUSTRIAN PINE
Pinus pungens	TABLE MOUNTAIN PINE
Pinus rigida	PITCH PINE
Pinus virginiana	SCRUB PINE
Populus alba	WHITE POPLAR
Populus canescens	GRAY POPLAR
Populus deltoides	EASTERN COTTONWOOD
Populus nigra	LOMBARDY POPLAR
Rhamnus cathartica	COMMON BUCKTHORN
Rhamnus frangula	GLOSSY BUCKTHORN
Rhus radicans	POISON IVY
Ribes odoratum	GOLDEN CURRANT
Ribes sativum	RED CURRENT
Robina hispida	BRISTLY LOCUST
Robina pseudoacacia	BLACK LOCUST
Rosa eglanteria	SWEETBRIER
Rosa multiflora	MULTIFLORA ROSE
Rubus idaeus	GARDEN RASPBERRY
Salix alba	WHITE WILLOW
Salix fragilis	CRACK WILLOW
Salix interior	SANDBAR WILLOW

Salix x rubens	HYBRID CRACK WILLOW		
Sorbus aucuparia	EUROPEAN MOUNTAIN ASH		
Ulmus pumila	SIBERIAN ELM		
Viburnum dentatum	ARROW-WOOD		
Viburnum lantana	WAYFARING TREE		
Viburnum opulus	EUROPEAN HIGHBUSH CRANBERRY		
Viburnum recognitum	SMOOTH ARROW-WOOD		

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#### RULES AND PROCEDURES FOR PROCESSING APPLICATIONS

#### I. General Procedures.

1. The Applicant should begin by contacting:

Lake County Forest Preserve District Attn: Rebecca Hegner 1899 West Winchester Road Libertyville, Illinois 60048 (847) 968-3357

It is strongly recommended that the Applicant set up an initial meeting with the Lake County Forest Preserve District ("District") Department of Planning and Land Preservation; Land Preservation Division to discuss the proposed easement or license prior to incurring expenses related to the proposal. At this initial meeting, District staff will discuss the process, scheduling, fees and any other apparent issues with the proposal.

- 2. If the Applicant chooses to proceed with the proposal, the Applicant must provide the information required by the District's "Ordinance Regarding Licenses and Easements for Public Services" (the "Ordinance") and any other information as requested by the Department of Land Preservation and Special Projects.
- 3. The following table lists the Types of Permission, the estimated minimum time for the District to process each Type of Permission (from the Initial Request through approval by the Authorized Representatives), and the fees applicable to each Type of Permission.

Type of Permission	Minimum time to process	Fees
Daily License	7 days	Out-of-Pocket Costs and Staff Costs
Short-Term License	14 days	\$500 Monetary Fee, Tree Compensation Fees, Out-of-Pocket Costs, and Staff Costs
Long-Term License	90 days	\$750 Application Fee, Monetary Fee, Tree Compensation Fees, Out-of-Pocket Costs, and Staff Costs
Easement	90 days	\$1000 Application Fee, Monetary Fee, Tree Compensation Fees, Out-of-Pocket Costs, and Staff Costs

- 4. As provided in the Ordinance, if a daily or short-term license is required, then the following process applies:
  - a. The license agreement will be negotiated and drafted.
  - b. The Applicant will be asked to review and execute the final draft of the license agreement.
  - c. The draft license agreement will be presented to an Authorized Representative of the District (as identified in Section 3 of the Ordinance) for review. If approved by the Authorized Representative, the agreement is then executed. Monetary Fees, Tree Compensation Fees, Bonds, and Certificates of Insurance are due immediately following the Authorized Representative's approval.
- 5. As provided in the Ordinance, if an easement or long-term license is required, then the following process applies:
  - a. The application will go to the Land Preservation and Acquisition Committee and then to the Finance and Administrative Committee. These committees will be asked to approve (or not approve) initiation of the negotiation process. This process is known as "Policy Direction." Policy Direction merely initiates the formal review process and does not constitute an approval or formal recommendation of any kind. A Policy Direction is valid for twelve (12) months following committee approval. The Applicant must pay the application fee to the Department of Planning and Land Preservation when the application is submitted and before the application is forwarded to the committees for Policy Direction.
  - b. After Policy Direction, the next step in the process involves the negotiation and drafting of the easement or license agreement.
  - c. The Applicant will be asked to review and execute the final draft of the easement or license agreement.
  - d. The draft long-term license agreement or easement agreement will be presented to the Land Preservation and Acquisition and Finance and Administrative Committees for review and recommendation. If those committees recommend approval, the agreement will be presented to the District's full Board of Commissioners for review. If approved by the Board, the agreement is then executed. Monetary Fees, Tree Compensation Fees, Bonds, and Certificates of Insurance are due immediately following the Board's approval.

6. The Department of Planning and Land Preservation will inform the Applicant of Committee and Board meeting schedules and other relevant dates and deadlines.

#### II. <u>Tree Compensation Fee.</u>

- 1. For high quality native trees, shrubs and plants that (i) are located within an ecologically significant area, (ii) are adjacent to an ecologically significant area, (iii) provide critical buffer to the ecosystem, or (iv) provide aesthetic value, the following replacement fees shall apply:
  - i) \$600.00 per caliper inch of tree that is removed, damaged, or impacted.
  - ii) \$92.00 for each five-gallon potted shrub, or equivalent, that is removed, damaged, or impacted.
  - iii) \$3000.00 per 0.5 acres of plants that are removed, damaged, or impacted.
- 2. For (i) high quality trees, shrubs, and plants that do not satisfy the criteria of Section II.1, and (ii) medium quality trees, shrubs and plants, the following replacement fees shall apply:
  - i) \$300.00 per caliper inch of tree that is removed, damaged, or impacted.
  - ii) \$48.00 for each five-gallon potted shrub, or equivalent, that is removed, damaged, or impacted.
  - iii) \$1250.00 for each 0.5 acres of plants removed, damaged, or impacted.
- 3. For low quality trees that are specimen trees, the following replacement fees shall apply:
  - i) \$160.00 per low quality tree of at least four inches (4") diameter measured four feet (4') above the ground. (Based on the 2006 USDA Forest Service Report, Midwest Community Tree Guide, Benefits, Costs, and Strategic Planting)
- 4. Exhibit A contains a list of tree and shrub species divided into high quality, medium quality and low quality. The District's Director of Natural Resources, or his or her designee, may downgrade trees and shrubs to reflect their condition, location, and value and the extent and probability of impact from the proposed use. This list may not be inclusive of all tree and shrubs species on District property. For species not listed in Exhibit A that are removed, damaged, or impacted, the District's Director of Natural Resources shall determine whether it is high quality, medium quality, or low quality.

III.	Hourly	Rates for	Staff	Costs.

The hourly rate for Staff Costs shall be \$70 per hour.

\*\* These Rules and Procedures may be updated from time to time as provided in AN ORDINANCE REGARDING LICENSES AND EASEMENTS FOR PUBLIC SERVICES. This is Version \_\_\_\_\_ last approved and updated on \_\_\_\_ July 15\_\_\_, 2015